What criteria for describing, assessing and comparing post-accident preparedness processes in Europe?

NERIS-TP WP3 workshop Bordeaux, 13th September 2013 Stéphane Baudé, Gilles Hériard Dubreuil, Mutadis

Origins and objectives of the proposed criteria

- In the framework of NERIS-TP WP3, initiatives for postaccident preparedness or management in different European countries and Belarus are reviewed
- A need emerged for a tool to facilitate cross-comparison of these initiatives
- The proposed criteria aim to facilitate a consistent description and evaluation of national/local processes aiming at:
 - Developing preparedness to potential radiological events or
 - Managing actual emergency or post-accident radiological situations
- They are notably based on the EURANOS CAT 3 Framework

1. Criteria for process description

Context

- Has the considered country been impacted by past nuclear or radiological events (originated in or outside its territory)?
- Is the country hosting nuclear activities? Or considering possible future nuclear activities?
- What are the preparedness actions undertaken in your country? (or management actions, if your country has been previously impacted by a radiological event)
- What is the origin of the present process? Who initiated it and why?
- Does the process ground on a legal or regulatory framework or is it an informal initiative of one or several actors? Or a research activity (undertaken as part of a research project)?

Characterisation of the process

- What particular stage of a potential radiological event is considered in the preparedness process (emergency, postaccident management)?
- What are the specific issues/dimensions considered in the process:
 - Issues regarding emergency management (evacuation, decontamination, health protection, water management, compensation, radioactive waste management, agriculture management, food supply and retail...)
 - Issues regarding post-accident management (zoning, compensation, relocation, management of activities such agriculture in the contaminated areas, water supply, rehabilitation of living conditions in the contaminated areas, etc.)

Description of the process

- What are its objectives?
- Does the process take place at local level? In several local communities? At national level? Or both? Does it involve trans-boundary or international cooperation?
- Is the process temporary or permanent?
- Who are the actors involved in the process?
- What are the specific motivation of each category of actors to participate in this preparedness activity?
 - Is it a legal or contractual requirement? Is it part of a larger goal entailing other dimensions (e.g. as a part of a multi-risk preparedness policy)?
- Do some participants play a leading role in the process?

Methods, tools, resources & expertise

- Does the process entail the use of particular tools (such as handbooks, software, etc.)?
- Does the process ground on specific methodologies in order to produce a co-expertise of the different categories of actors involved?
- Does the process involve mediation or facilitation capacities?
- What are (human and financial) resources involved? How is it funded?
- Have the involved actors access to a relevant expertise?
 - Do they have the capacity to develop their own expertise on the situation? To what extent is the available expertise reliable in the eyes of the population & CSOs (when involved)?

2. Criteria for process evaluation

Outcomes, cooperation, changes in the framing of P-A issues, regulatory changes

- What are the outcomes of the process?
- Was the process subject to some evaluation? By whom? How?
- Do the different stakeholders have a better understanding of their role and duties in the context of a post-accident situation?
- To what extent does the process contribute to change the patterns of relation between the involved stakeholders?
- What are the synergies between national & local dimensions?
- Has the framing of the emergency or post-accident issues changed along the course of the process?
 - To what extent is the radiation protection goal embedded into a larger perspective involving the several aspects of life quality that would be potentially affected?
- Has the process provoked some change of the legal, regulatory or institutional framework of emergency or post-accident?
- What are the main lessons brought by the considered process?9

Resilience progress, sustainability, extension of the process

- Is the country (and local communities) more resilient after the process and better prepared?
- To what extent is the progress sustainable?
- To what extent have the involved actors developed a common understanding of what would be a sustainable level of national-local preparedness?
- To what extent and how can one expect the preparedness process to expand up to a full coverage of the country?
- To what extent does the involved actors foresee future activities involving new categories of stakeholders? Or new relevant issues?
- To what extent are the involved stakeholders willing to go further? Will they initiate preparedness activities of their own?
- Possible further steps of the development of preparedness in the country?

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Questions

- Ces critères vous paraissent-ils pertinents pour décrire et mettre en regard les différents processus de préparation post-accidentelle?
- A la lumière de la deuxième série de critères. En quoi les différents processus Français, Européens et japonais présentés ont-ils permis
 - Une évolution durable du jeu d'acteurs, de la façon de poser les problèmes, du cadre institutionnel et juridique ?
 - Le démarrage ou le renforcement d'une dynamique propre des territoires susceptibles de se maintenir au cours du temps ? Le renforcement de la résilience de territoires ?
- Quelles sont les principales leçons que vous tirez des différentes présentations ?